







EUSDR Priority Area 10 "Institutional Capacity and Cooperation" Webinar on EUSDR Strategic Topics: Cross Border Services

27 September 2022











Agenda

09.30	Arrival and Networking	Claudia Singer, PA 10 Coordination Michael Gansch EuroVienna
09.45	Welcome and Introduction CPS in the Danube Region	Claudia Singer, PA 10 Coordination
10.00	 CPS - Why and how to get there? What are CPS and what topics are included? Insights, results of current studies Benefits Processes from projects to durable cooperation 	Sabine Zillmer, Spatial Foresight
10.20	 EGTC's as guarantors of CPS Experiences from a young EGTC Supportive factors and obstacles Public administration in the bordering regions 	Gerald Hartmann, CEO EGTC UNESCO Geo Park Karawanken









Agenda

10.40	 Good Practice: Cross Border Ambulance From the idea to an ongoing cooperation Successes and setbacks Political support Next steps 	Christof Constantin Chwojka, CEO Notruf NÖ (Emergency Service Coordination Lower Austria)
11.00	 B—Solutions: Expert support for starting CPS initiatives Types of projects Lessons learned from previous projects Upcoming calls 	Cinzia Dellagiacoma, Association of European Border Regions (AEBR) B-Solutions
11.20	Summary, Questions and Answers	Claudia Singer PA 10 Coordination Michael Gansch EuroVienna
11.30	End of Meeting	









Welcome!











Organisational Matters

- The session will be recorded for documentation
- Please mute your microphone when you are not actively speaking
- Please leave your camera on, if your internet connection allows it we are happy to see you! ☺
- feel free to use the chat window for your questions They will be collected and discussed at the end of the webinar
- The presentation + an additional document with further information will be sent to all participants









Cross-border (public) services within the Danube Region

Claudia Singer EUSDR PA 10 Coordinator









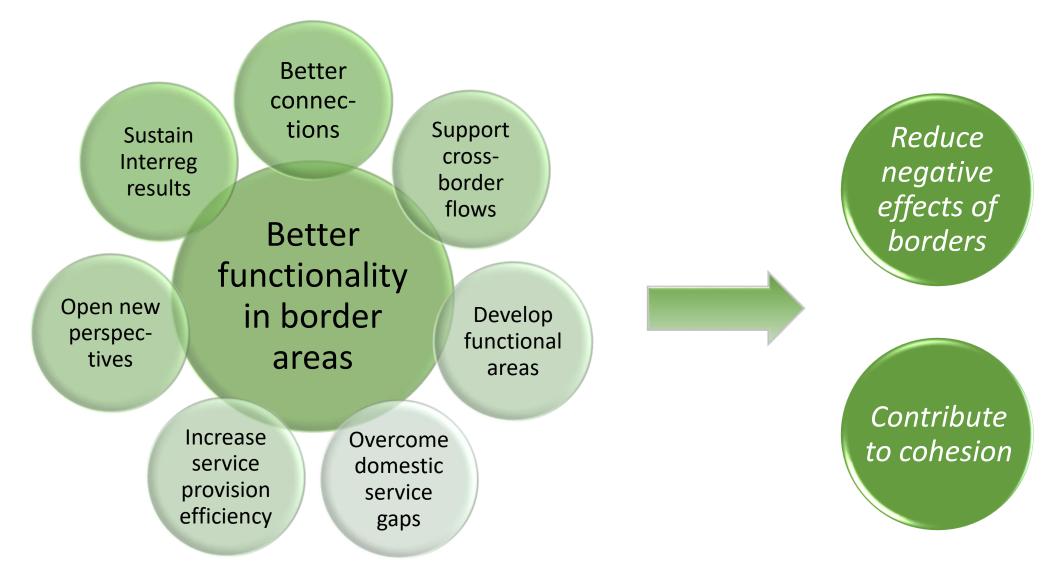


CPS – Why and how to get there? Sabine Zillmer Spatial Foresight



Benefits of CPS

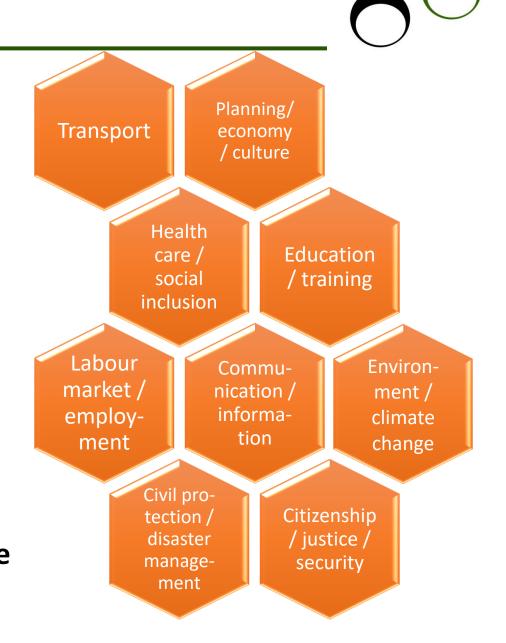




What are CPS?

CPS ...

- ... materialise in a specified cross-border area
- ... address a **shared problem** or development **opportunity** in the CBC area
- ... have a target group on both sides of the border
- ... are **non-discriminatory** to access
- ... are **publicly organised** and delivered either directly or via a concession
- ... are **publicly financed**
- ... include actors from both sides of the border
 ... may use existing or newly established infrastructure
 ... have no time limit (i.e. not a "one-off project")

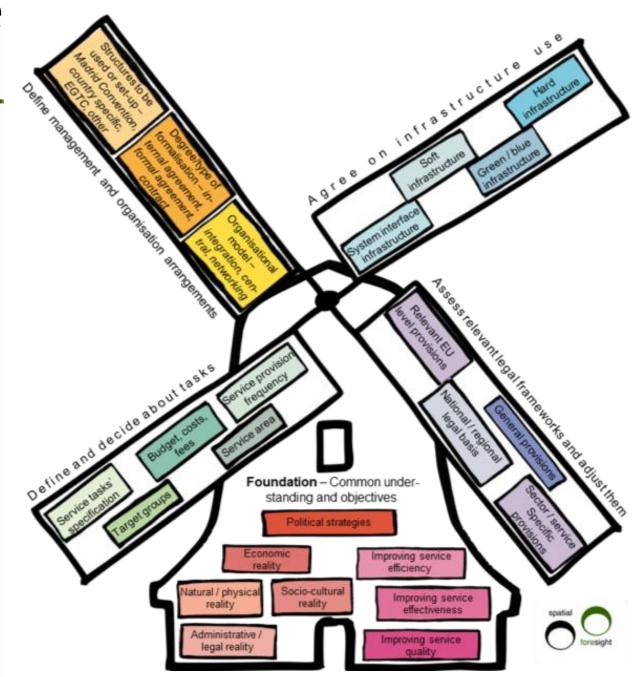


From projects to durable cooperation

CPS development builds upon a common understanding of conditions, needs and objectives

Subsequently different aspects of four main building blocks to be considered, depending on the local context:

- Define the tasks of the CPS
- Agree on infrastructure use
- Adjust legal frameworks
- Define organisational arrangements

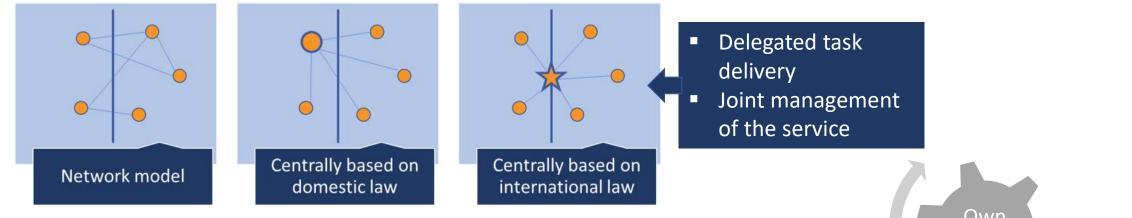


ESPON CPS, 2019, Practical Guide, <u>https://www.espon.eu/CPS</u>

EGTC for CPS?



Organisational models for CPS provision

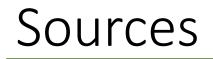


Based on: ESPON CPS, 2019, Practical Guide, https://www.espon.eu/CPS

EGTCs in the Danube area:

- Highest density around Hungary experience about EGTCs
- Some involved in development
 - EGTC Ister-Granum ferry infrastructure & community bike system
 - EGTC Mura & EGTC Pontibus tourism infrastructure
 - EGTC Pons Danubii community bike system
- Only few provide CPS themself (EGTC Geopark Karawanken)







ESPON CPS (2017-2018) - <u>https://www.espon.eu/CPS</u>

CoR (2020), EGTC Monitoring Report 2018-2019 – https://portal.cor.europa.eu/egtc/ressources/Documents/CoR-EGTC-monitoring-report-final-study-2019.pdf

DG REGIO CPS (2021-2022) – link not yet available

ESPON CPS 2.0 (2021-2022) - <u>https://www.espon.eu/cps-2</u>







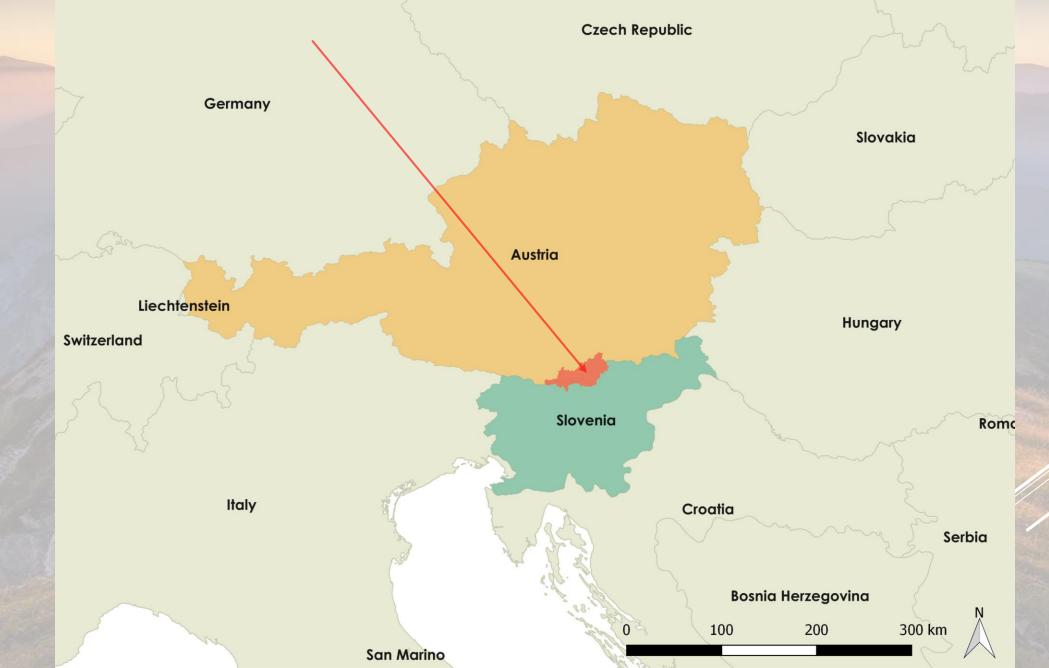


EGTC's as guarantors for CPS Gerald Hartmann EGTC UNESCO Geopark Karawanken

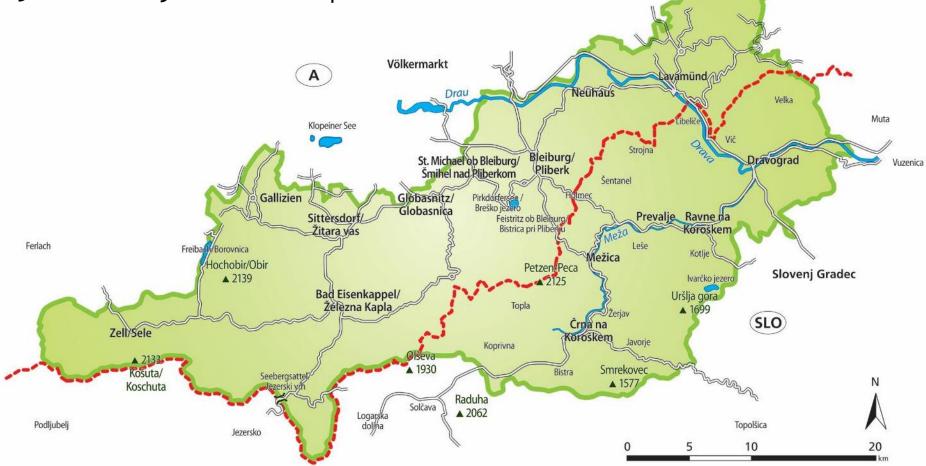


Karawanken/Karavanke UNESCO Global Geopark





- Surface: 1067 km²
- Innhabitants: 53.000
- 5 slovenian in 9 austrian municipalities





UNESCO Global Geopark

← → C 🔒 unesco.org/en/lists-designations



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Explore UNESCO

UNESCO Global Geoparks

UNESCO Global Geoparks are single, unified geographical areas where sites and landscapes of international geological significance are managed with a holistic concept of protection, education and sustainable development. Their bottom-up approach of combining conservation with sustainable development while involving local communities is becoming increasingly popular. At present, there are 169 UNESCO Global Geoparks in 44 countries. A <u>full list</u> is available with more details on each geopark.



Los Colorados, Guardiana Menor y Jabalcon, Granada UNESCO Global Geopark, Spain © Alberto Tauste / Geoparque de Granada



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Global Geoparks Netzwerk 177 UNESCO Global Geoparks 46 countries (2022)

> Atlantic Ocean

SOUTH AMERICA

ASIA

AUSTRALIA

Indian Ocean



NATURAL HERITAGE





Wildensteiner waterfall

Various and rare plant and animal species



CULTURAL HERITAGE





OVERVIEW: BILATERAL HISTORY

- <u>1985</u>: Start of the crossborder coopertion first informal meetings loose cooperation
- 2002-2005: Feasibility Study Nature Park Karawanken (OP SI-AT 2000-2006)
- **2004:** first bilateral organization form ARGE PETZENLAND (9 Municipalities)
- 2007-2014: Establishment of the crossborder geopark between Peca/Petzen and Koschuta Mountains (OP SI-AT 2007-2013)
- <u>2013</u>: Bilateral organization form ARGE GEOPARK KARAWANKEN (14 Municipalities)
- 2013: EGN (European Geoparks Network) and GGN (Global Geoparks Network)
- 2015: KARAWANKEN-KARAVANKE UNESCO GLOBAL GEOPARK
- 2019/20: EGTC Geopark Karawanken/Karavanke



EGTC Geopark Karawanken-Karavanke





- The European Grouping of Territorial Cooperation (EGTC) is an **EU instrument** set up to facilitate cross-border, transnational and interregional cooperation.
- Equal representation on both sides of the border
- The EGTC has its own legal personality and is therefore an autonomous holder of rights and obligations (100% public institution)
- The EGTC facilitates the management of cross-border or interregional sustainable development projects
- An EGTC is a legal form with strategic priority in the context of European programmes/funds



EGTC Geopark Karawanken-Karavanke Goals

- a) Preserving the geological and natural resources and the culture and cultural heritage of its members' territories;
- **b) raising awareness, informing and educating** about the Karavanke Geopark and promoting the Geopark;
- c) the **economic development** of the Geopark, among others through sustainable tourism;
- d) general **cross-border cooperation**, development and local political coordination and representation of the interests of the whole region in the context of a sustainable regional policy.



Structure of the EGTC Geopark Karawanken-Karavanke

PROCESS LEVELS	OPERATIONAL SUPPORT	ORGANS		
		GENERAL ASSEMBLY		
DECISION LEVEL	Director	EXECUTIVE BOARD		
DISSEMINATION LEVEL	Director	PRESIDENT(S)		
Expert Level		EXPERT COUNCIL		
PREPARATION LEVEL Projekt Level	WG Future region (Strategy)	OPG NaKult OPG NatureGame OPG KaraWat OPG Ruritage		
Subject / Content Level		WG 1 Nature region WG 2 Educational Region WG 3 Experience Region WG 4 Lebensraum		



- manageable, identity-generating area
- Bilingualism
- voluntarism has to change into ,,obligatory cooperation"
- the "decision-making" process has to be 50:50 (between both countries)!
- equivalent distribution of staff
- suitable legal form for the bilateral cooperation EGTC
- comprehensible and binding bilateral strategy of border area
- clear definition of common projects in border area



OFFERS UNDERGROUND ADVENTURES Geopark Karawanken- Karavanke



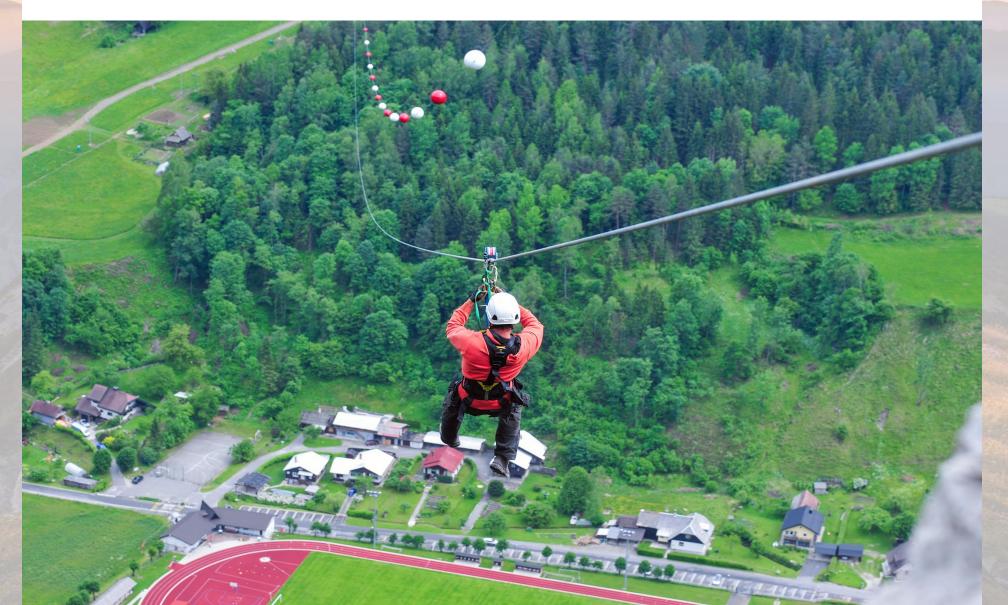


OFFERS UNDERGROUND ADVENTURES Geopark Karawanken- Karavanke





OFFERS ZIPLINE/OLIMPLINE Črna na Koroškem



CROSSBORDER PROJECT NaKult: Geological hiking experience in the Geopark Karawanken - Karavanke





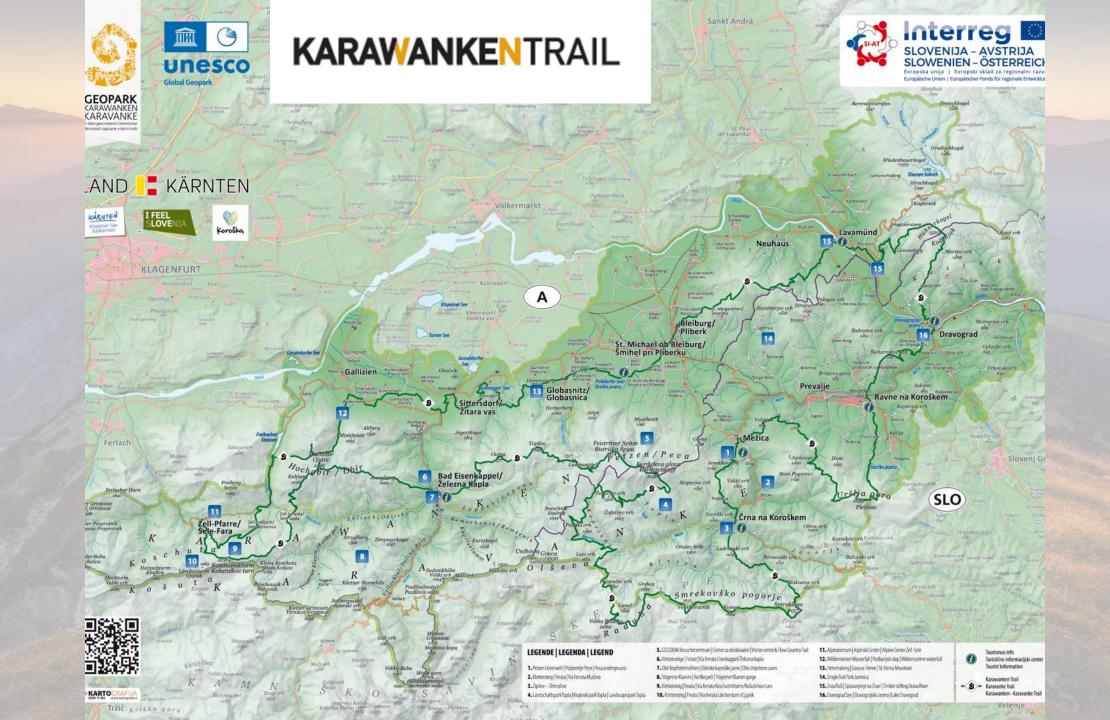


CROSSBORDER PROJECT NaKult: Geological hiking experience in the Geopark Karawanken - Karavanke









CROSSBORDER GEOPARK NatureGame:

Nature-geology playground Peca Mountain









Thank you for your attention!

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Good practice: Cross-border ambulance services Gyula Ocskay Central European Service for Cross-Border-Initiatives (CESCI)





Good Practice: Cross-Border Ambulance

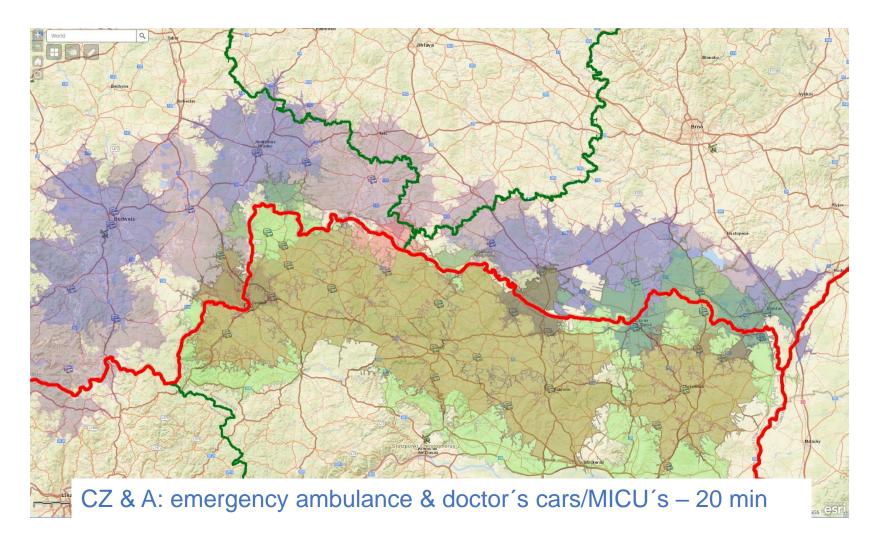
The domino effect of an exemplary initiative EUSDR PA10 – CBPS webinar 26 September 2022 (1) The model: Austria and Czechia

(2) The Legal Accessibility initiative of CESCI

(3) The domino effects of the AT/CZ agreement



(1) The model: Austria and Czechia



38

The apostle of cross-border rescue

The Cross-Border Rescue Oscar goes to SIEGFRIED WEINERT

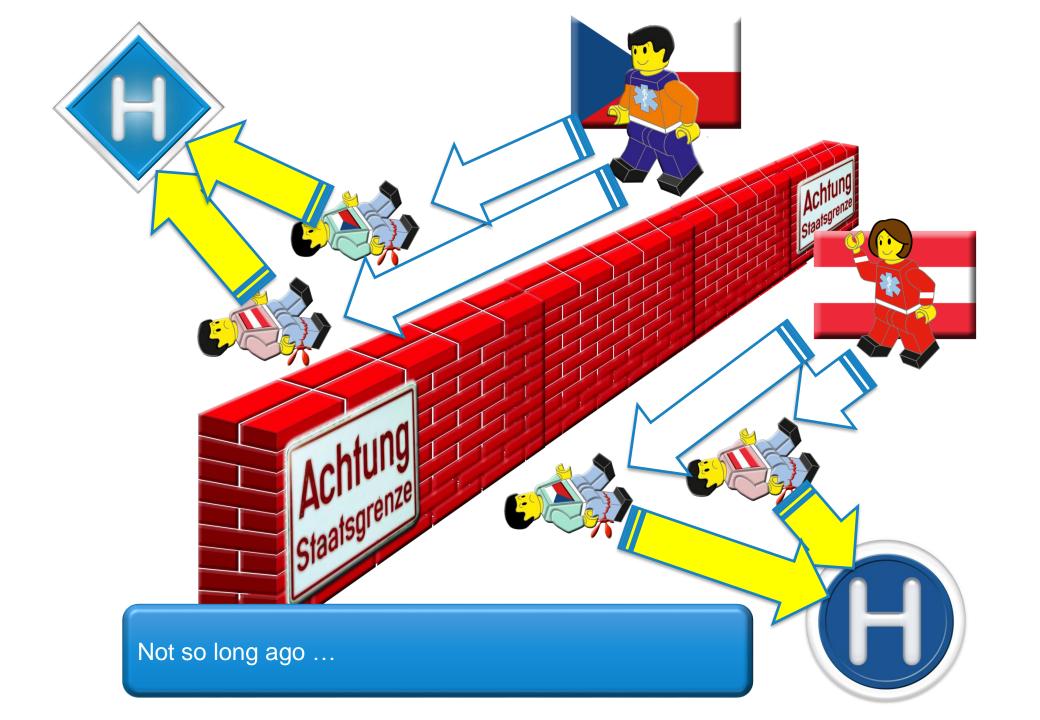


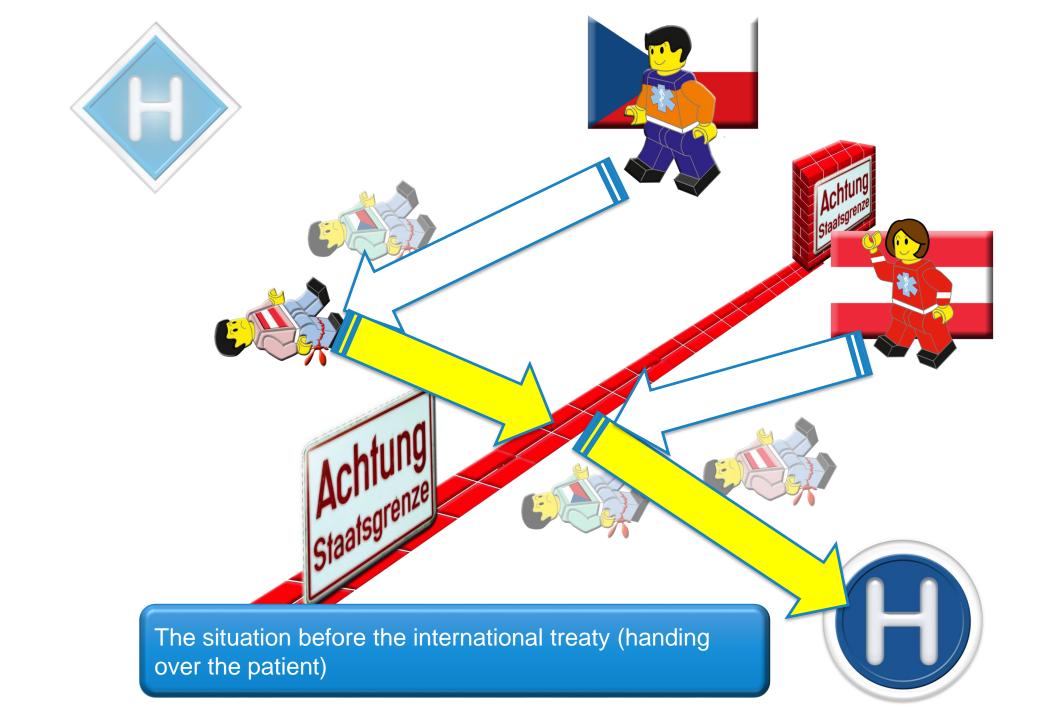
for the Austrian-Czech cross-border rescue system

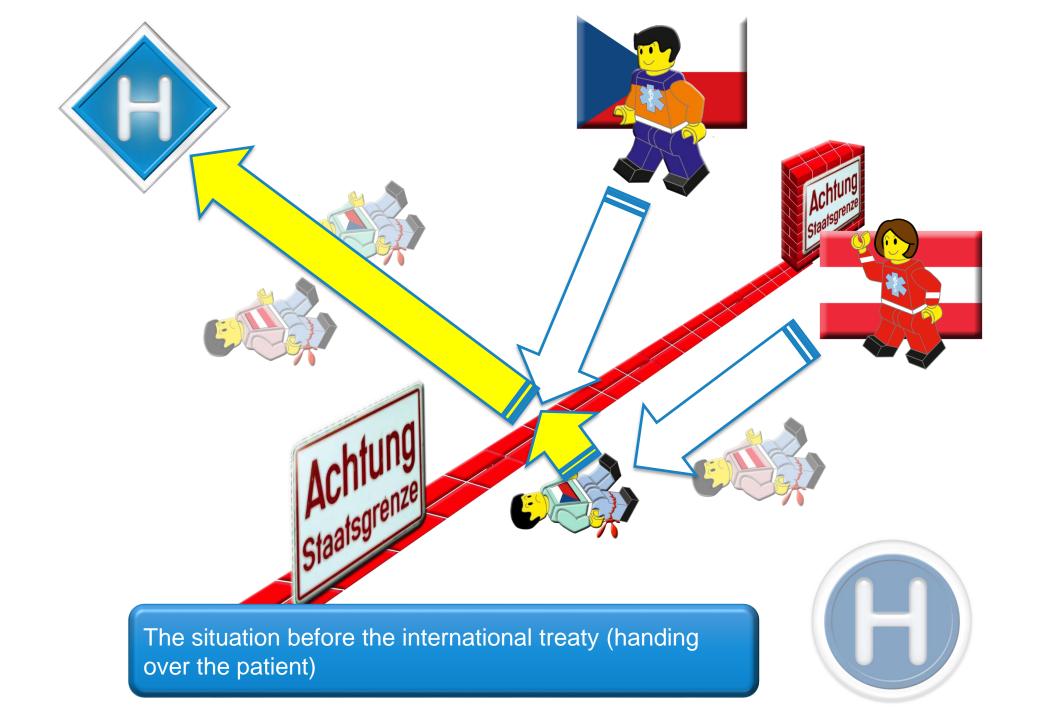




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Brief history

- **December, 2000**: Bilateral State Treaty on Mutual Aid between the Republic of Austria and the Czech Republic
- January, 2016: Framework Agreement between the Republic of Austria and the Czech Republic on the Emergency Health Services (11 pages)
- Cooperation agreements on regional level

Challenges

Technical obstacles:

- Different standards for the equipment of the ambulance cars
- Different dispatch centre systems
- Administrative obstacles:
- Different competences of ambulance services
- Different institutional background and administrative systems – consequently diverse requirements regarding the cooperation agreements
- Cultural obstacles:
- Language barriers
- Diverse historic development

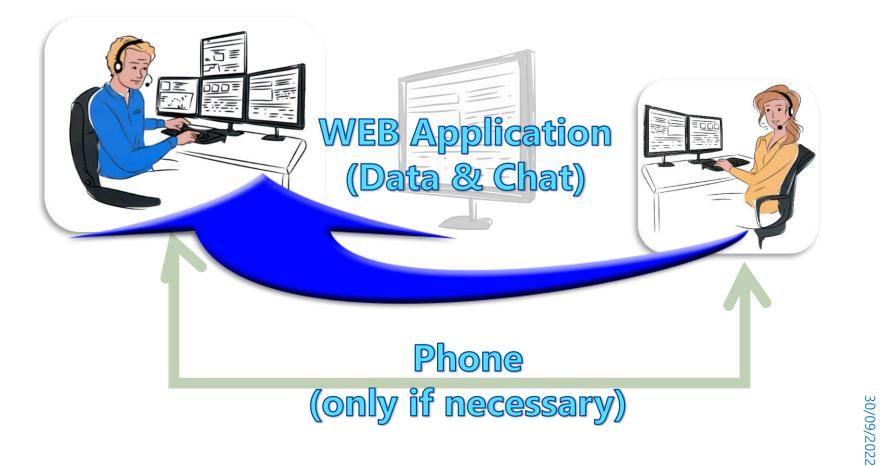
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The solution

Cooperation agreements

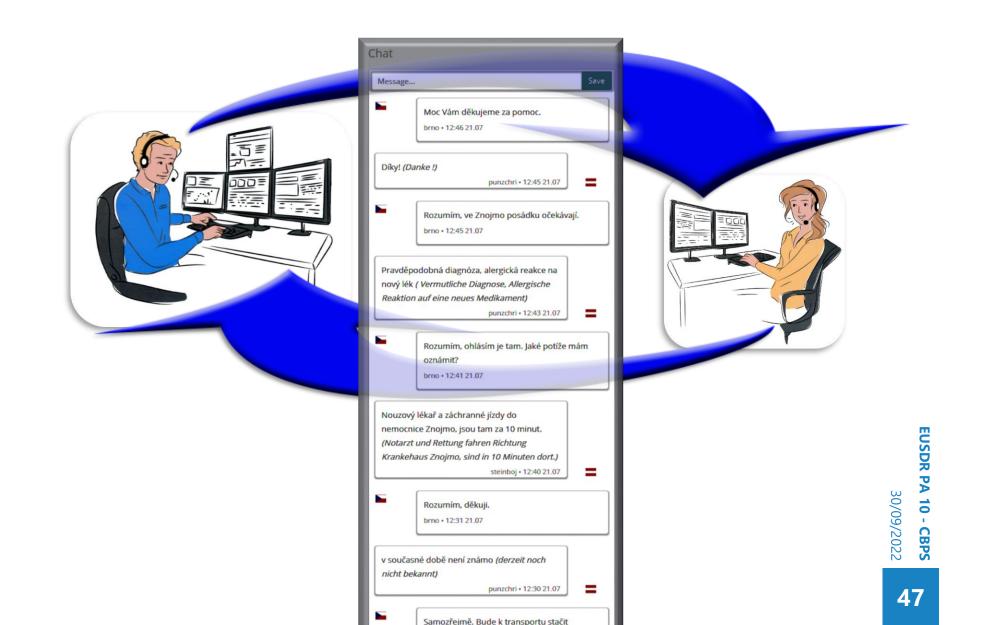
- Respect the national systems
- Dispatch of the fastest arriving *adequate* resource
- Transport to the nearest *adequate* facility, which may not be the nearest one
- Patient receives what he needs, not what he wants
- Request of resource only in acute emergency if *response time is shorter* than adequate own resource response time
- Don't speak if it is not inevitable

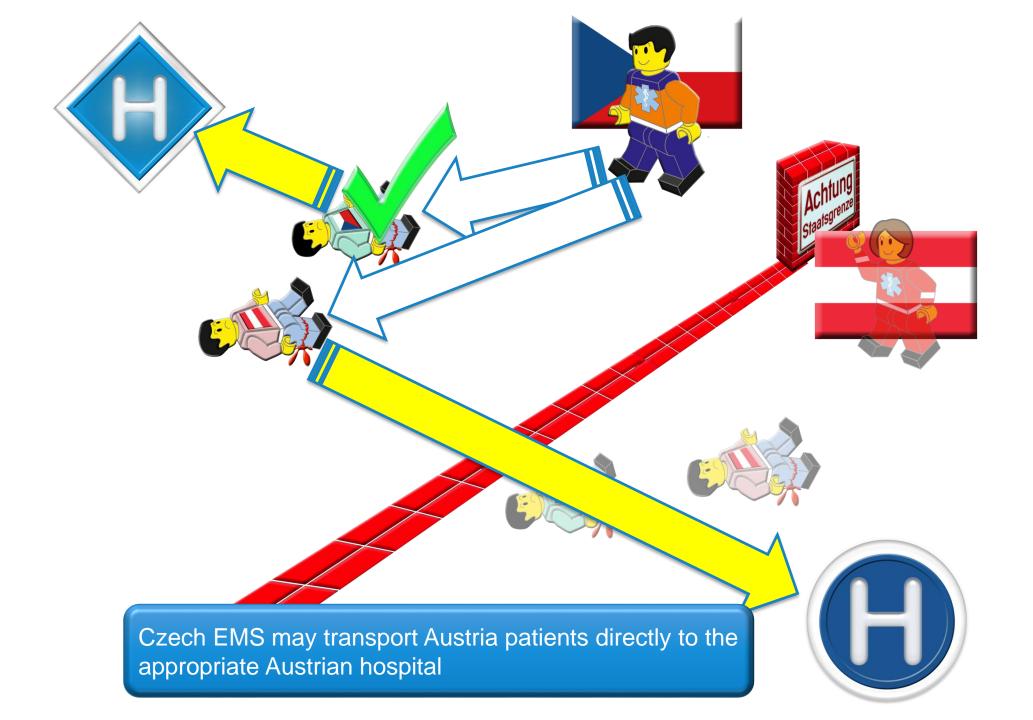
The solution

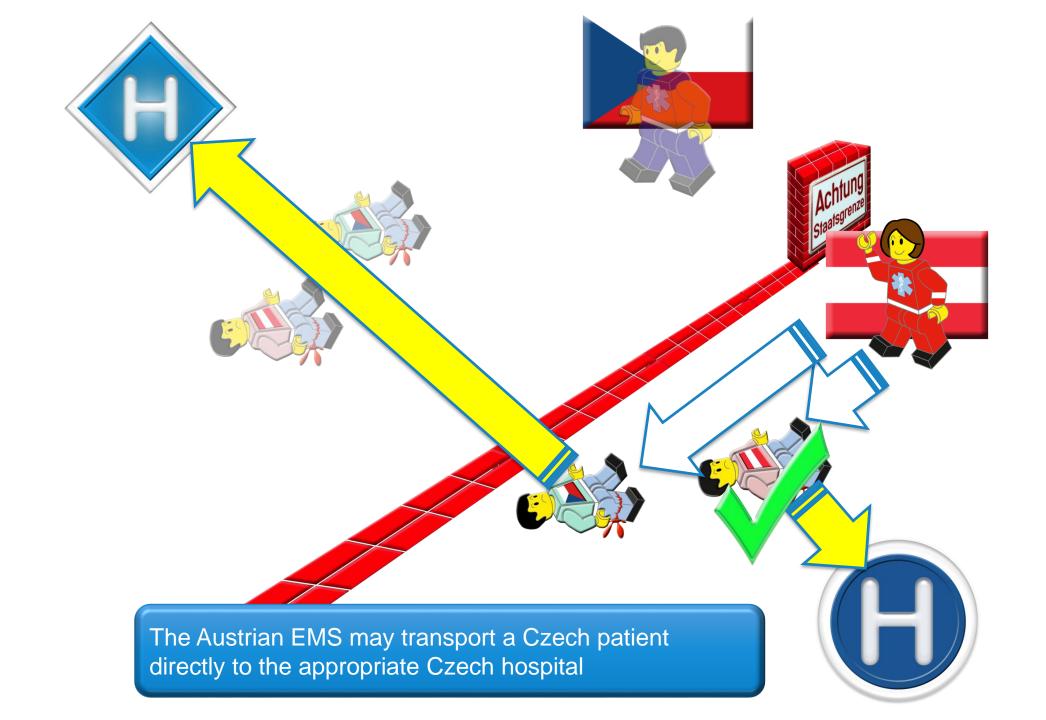


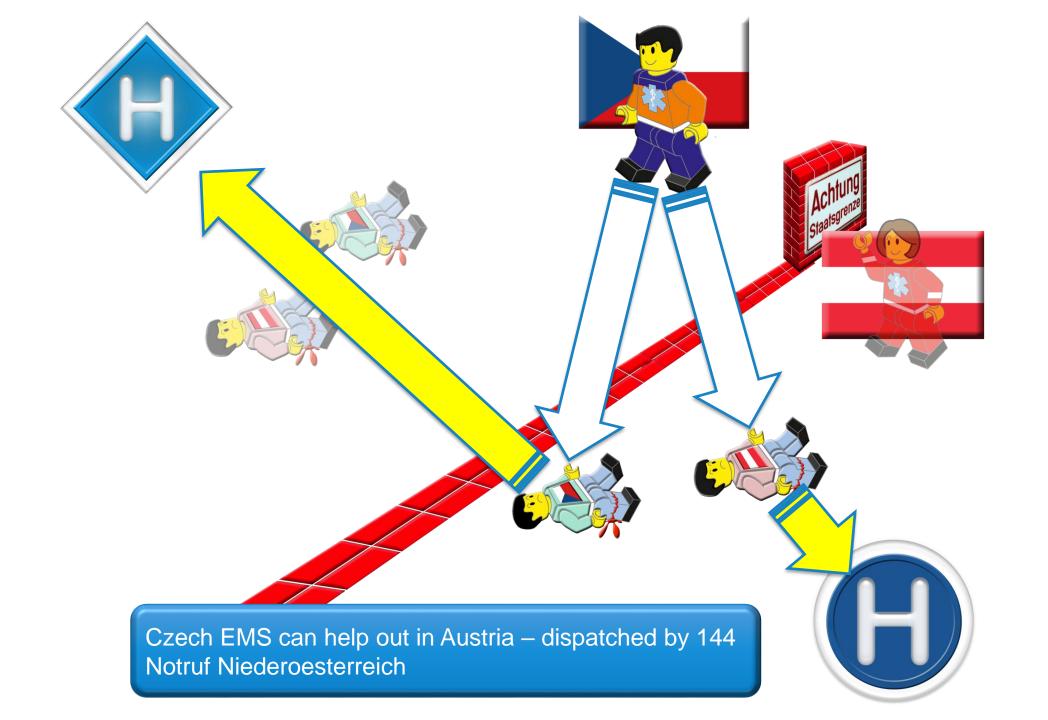
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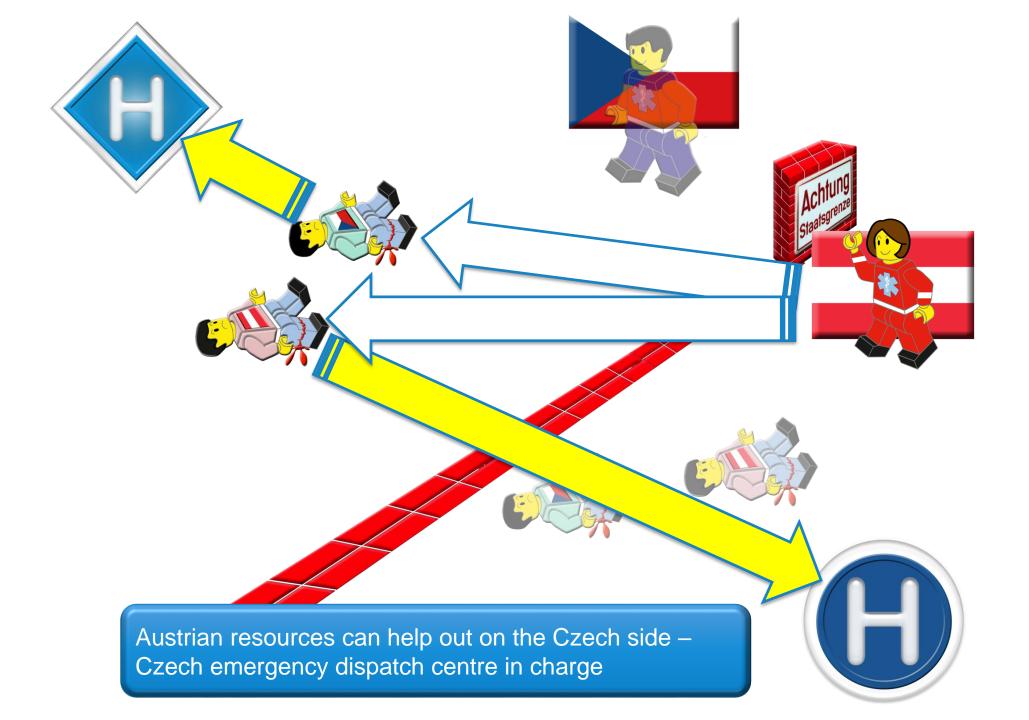
The solution











A special event – the tornado in Czechia (2021)



Development of cross-border rescue in Central Europe

(2) The Legal Accessibility initiative of CESCI



Seminar of 6 national rescue authorities of Central Europe

2014/2015: Unsuccessful project proposal (DG JUSTICE) **2016-2021:** Legal Accessibility projects (6 milestones)

- Cross-border health services
- Cross-border retail of local products
- Cross-border public procurement
- EGTC rules
- Legal solutions supporting the integration of crossborder urban agglomerations (French model)
- Legal aspects of the national COVID measures
- Integration of information services on legal accessibility across national borders
- Legal Accessibility between the Visegrad countries

Towards a bilateral agreement between Austria and Hungary

- **2017:** 4 workshops with the national authorities
- **2018:** First international seminar on cross-border rescue (6 countries) + a series of interviews (legal background)
- 2019: Second international seminar on cross-border rescue (5 countries) – the presentation of the Austrian-Czech model + study tour to Sankt Pölten (Hungarian authorities)
- 2021: Workshops of the Hungarian and Austrian; and the Hungarian and the Slovak national authorities + study tour to Sankt Pölten (Hungarian and Slovak national authorities)
- 2020-2022: Interreg V-A AT-HU project ,Heal Now' drafting the agreement (AT/CZ model – CESCI) + set-up of the negotiating delegations

Development of cross-border rescue in Central Europe

(3) The domino effects of the AT/CZ agreement



56

Towards a regional service integration



EUSDR PA 10 - CBPS 30/09/2022



Thank you for your attention!

Gyula Ocskay

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<u>https://notrufnoe.com/</u> <u>https://legalaccess.cesci-net.eu/en/legalaccessibility/</u>









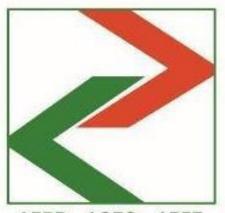
B-Solutions: Expert support for starting CPS initiatives Cinzia Dellagiacoma Association for European Border Regions (AEBR)







EUROPEAN UNION European Regional Development Fund



AEBR - AGEG - ARFE

b-solutions 2.0: Solving Cross-Border Obstacles

EUSDR Priority Area 10 "Institutional Capacity and Cooperation" Webinar on EUSDR Strategic Topics: Cross Border Services Tuesday, 27 September 2022



Cross-border public services: a necessity

"More and better cross-border public services" : a priority for border regions and for European institutions

- accessing healthcare facilities and medical services
- access to education, culture and leisure services
- Public transport
- environment protection
- civil protection
- disaster management
- spatial planning
- economic development
- Tourism
- culture



Cross-border public services: a challenge

Advantage for border regions increasing service accessibility issues in remote area:

> sharing scarce resources, developing innovative synergies, or managing common resources.

However, border actors may face difficulties in developing cross-border public services due to persistent legal and administrative border obstacles such as:

- > lack of coherence of legislation applicable on the different sides of the border
- > inconsistencies, non-existence, or overlapping of **different administrative procedures**
- applicable European, national or regional legislation or administrative procedures do not take into account the specificity of cross-border interactions





OBSTACLES			
LEGAL	OTHER		
 Regional and local levels do not have legislative competence to set up or operate services Laws do not provide for automatic recognition of foreign diplomas of service professionals The presence of different national rules that regulate services 	 Lengthy diploma recognition procedures Absence of joint administrative mechanisms that facilitate the operation of services Lack of knowledge of border stakeholders about facilitative legal frameworks regulating certain services 		
 Technical standards/requirements for the functioning of services are regulated differently Laws regulating the provision of services do not take into account the cross-border dimension Conflicting transposition of EU Law in cross-border regions 	 Different approaches to data collection as a preliminary step towards implementing public services Presence of many actors with varying levels of administrative competence in certain fields 		





Actors at the regional and local level do not have legislative competence to establish or operate services.

Example: French local and regional administrations do not have the competence to set up a project for a new maritime public shuttle between the Italian and the French coastal municipalities. Because of its cross-border nature, the initiative aiming to decrease road traffic has been stalled

Laws do not provide for the automatic recognition of foreign diplomas of service professionals.

Example: the construction of a bridge across the borders that divide the Czech Republic, Germany and Poland has been delayed because the Czech authority responsible for authorising the construction has denied permission to build because the Polish professionals were not registered in the Czech Chamber of Chartered Engineers, as required by the national law, the Czech Authorisation Act





Technical standards/requirements allowing for service operations are regulated differently.

Example: notwithstanding the existence of an ad hoc bilateral treaty that regulates the joint transport of patients at risk through specific vehicles (SMURs) across the Franco-Belgian border, problems arise because the same vehicles are categorised differently in the legislative framework of the two countries. This prevents the full realisation not only of the existing agreement but of the service itself

Lengthy diploma recognition procedures, despite harmonised basic requirements.

Example: at the French-Spanish border, French doctors working at the hospital of Cerdanya (Spain) must undergo lengthy and complex procedures in order to recognise their diplomas – and therefore to be able to work in that field





The absence of joint administrative mechanisms that facilitate the operation of services.

Example: the operations of the local border hospital in the cross-border twin city of Valga-Valka are at stake because there are no specific mechanisms or protocols regulating the coordination between the Estonian and Latvian National Health Funds that cover patients who access the facility. The absence of a mutually recognised format for medical receipts leads to additional problems

The presence of many actors with varying administrative competences in certain fields.

Example: the Municipalities of Elvas (Spanish-Portuguese border) and Winterswijk (Dutch-German border) have encountered several problems in the attempt to coordinate with the neighbouring country to enforce measures supporting youth and child protection. This occurs because there are many different authorities on both sides of the border working in that area and operating at different levels.



The *b-solutions* initiative

b-solutions is an initiative to address legal and administrative obstacles hindering cross-border cooperation in the EU

Promoted by the European Commission's Directorate-General for Regional & Urban Policy (DG REGIO) Managed by the Association of European Border Regions (AEBR)

Within the framework of the Communication Boosting Growth and Cohesion in EU Border Regions adopted by the European Commission in 2017 and the report EU Border Regions: Living labs of European integration published in July 2021

Outputs: 4 calls for proposals (2018-2021) leading to 90 cases showcased in:

- > 2 compendiums of reports
- > 3 thematic booklets including on cross-border publicservices
- 1 illustrated storytelling booklet



What have we learned so far?

- Legal and administrative obstacles are many and different, as are their root causes
- There are no off-the-shelf solutions! Solutions must be tailored to the specificities of the territories involved – every region, every country is different
- Solutions can involve several options:
 - Change in legal frameworks
 - Harmonise administrative practices
 - Use of complementary tools such as INTERREG, EGTC
- It is important to have:
 - Deep analysis
 - Political commitment
 - Information sharing
 - Multi-level engagement
 - Capacity building





Objectives of the *b-solutions* **2.0 Call for proposals**

- Goal : identify and promote further 120 cases and sustainable methods of resolving border obstacles of a legal and/or administrative nature
- Target :Public bodies in border regions (including public equivalent bodies); andCross-border structures with legal personality, established under public or private law
- Scope: border regions along EU internal land and maritime borders and along EU borders with EFTA and IPA countries

Themes: institutional cooperation, public services, labour markets and education and European Green Deal

b-solutions 2.0 also supports the implementation of 30 cases of cross-border obstacles of a legal and/or administrative nature through workshops



Why take part in *b-solutions*?

b-solutions provides technical support

> selected cases receive advice by legal experts who cooperate with them to:

- define the obstacle;
- identifying a possible solution to it.

>> gain evidence

- >> better understanding of the obstacle
- >> suggestions for possible solutions





SOLUTIONS			
LEGAL	EUROPEAN CROSS- BORDER MECHANISM (ECBM)	ENHANCED ADMINISTRATIVE CAPACITY AND COORDINATION	CROSS-CUTTING SOLUTIONS
 Changing the law Revision or update of current provisions Creation of ad hoc legal frameworks Cross-cutting solutions 	 Voluntary participation in a common mechanism to overcome legal obstacles Taking advantage of the Cross-border Cooperation Points (CCP) 	 Creation of new coordination structures Development of ad hoc conventions 	 Specific strategies to increase coordination among the actors involved Training to increase the learning curve in new cooperation schemes Complementary EU support (e.g., Interreg) Establishment of cross-border structures



How does it work?

Experts visit successful candidates and stakeholders to carry out the analysis for a maximum of 9 days within a period of a maximum of 3 months.

During the visit, the expert writes a case report, including:

- a description of the obstacle with indication of the legal/administrative provisions causing the obstacle
- a description of possible solutions
- a full list of all legal provisions relevant to the case
- an executive summary

A summary of the report will be published on a new compendium in 2023



b-solutions: a tool to solve your cross-border obstacles

- Demonstrate more accurately what are the cross-border obstacles they face to relevant authorities
- Move towards the implementation of the solutions identified through a concerted approach
- Raise awareness of cross-border cooperation and facilitate mutual learning with other border actors
- Be part of a European project demonstrating the weight and potential of border regions as living labs of European integration



How to apply?

Proposals should be submitted via an online form, accessible here: <u>https://www.b-solutionsproject.com/call-for-proposals</u>

Guidelines to the application and FAQs can be found in the link above.

Timeline

Deadline current call for proposals: 21 October 2022

Deadline upcoming call for proposals: February 2023

28

The advice periods between the experts and the selected applicants will take place in the period from:

December 2022 to February 2023

March to May 2023



The applicants must be:

- Public bodies, "bodies governed by public law" or "public equivalent bodies" at the national, regional or local level with a national boundary limiting their territory
- Cross-border entities such as European Groupings of Territorial Cooperation (EGTCs), Euroregions, Eurodistricts, Eurocities and similar cross-border structures
- Located in an EU Member State or neighbouring EFTA or IPA country and share at least one land or maritime border with another EU Member State or with an EFTA country or an IPA country

The application form must be submitted electronically via https://www.b-solutionsproject.com/call-forproposals before 21 October June 2022

The application form must be completed in English



Thank you!

https://www.b-solutionsproject.com/ b-solutions@aebr.eu +49 176 42 090 666









Summary Questions and Answers











Thank you for your participation!

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